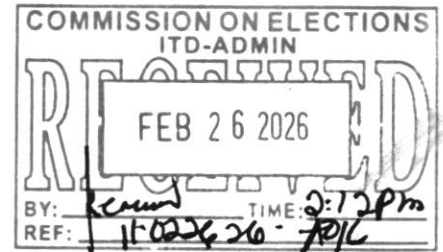




Republic of the Philippines
COMMISSION ON ELECTIONS
Intramuros, Manila



**IN THE MATTER OF THE
GUIDELINES IN THE CLUSTERING
OF ESTABLISHED PRECINCTS IN
CONNECTION WITH THE NOVEMBER
2, 2026 BARANGAY AND
SANGGUNIANG KABATAAN
ELECTIONS (2026 BSKE).**

GARCIA, George Erwin M.
FEROLINO, AIMEE P.
BULAY, Rey E.
MACEDA, Ernesto Ferdinand P.
CELIS, Nelson J.
TANGARO-CASINGAL, Maria Norina S.
PIPO, Noli R.

Chairman
Commissioner
Commissioner
Commissioner
Commissioner
Commissioner

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Promulgated: February 16, 2026

RESOLUTION NO. 11193

WHEREAS, the final Project of Precincts (POPs) shall be prepared and submitted by the Office of the Election Officer (OEO) of each district/city/municipality after the Election Registration Board (ERB) hearing set by the Commission on Elections (Commission) for the 2026 BSKE. The POP shall contain the total number of barangays, established precincts, clustered precincts, voting centers and registered voters, to be known collectively under this Resolution as **“electoral data”**. The said data is necessary for the printing and/or allocation of official ballots, election returns, other election forms, supplies, and paraphernalia and ballot boxes. It shall also serve as basis in determining the number of Members of Electoral Boards (EBs), Department of Education/Ministry of Basic Higher Technical Education Supervisor Officials (DE/MBHTESOs), their respective Support Staff, and Members of Barangay/District/City/Municipal/Provincial/Regional Board of Canvassers (BOCs) to be constituted and appointed; and

WHEREAS, circumstances, such as, the inadequacy or non-availability of public schools or buildings, which can be used as voting centers, and the unstable peace and order situation in critical areas identified by the Philippine National Police/Armed Forces of the Philippines (PNP/AFP), in addition to the lack of qualified individuals who may serve as members of the EBs, are reasonable grounds, which warrant the clustering of all established precincts nationwide to ensure the successful, credible, peaceful, cost-efficient and safe conduct of the 2026 BSKE.

NOW, THEREFORE, by the virtue of the powers vested upon it by the 1987 Philippine Constitution, *Batas Pambansa Bilang 881¹*, Republic Act Nos. 8189²,

¹ OMNIBUS ELECTION CODE OF THE PHILIPPINES

² AN ACT PROVIDING FOR A GENERAL REGISTRATION OF VOTERS, ADOPTING A SYSTEM OF CONTINUING REGISTRATION, PRESCRIBING THE PROCEDURES THEREOF AND AUTHORIZING THE APPROPRIATION OF FUNDS THEREFOR

6646³, 8436⁴, and other election laws, the Commission *En Banc* **RESOLVED**, as it hereby **RESOLVES**, to promulgate the following guidelines in the clustering of established precincts in connection with the 2026 BSKE:

ARTICLE I

INTRODUCTION

SECTION 1. ORIGINAL AND SPIN-OFF ESTABLISHED PRECINCTS. – Original or mother established precinct refers to the basic unit of territory established by the Commission for the purpose of voting⁵.

Spin-off or daughter established precinct refers to established precinct created to accommodate additional voters residing within the territorial jurisdiction of the original or mother established precinct⁶.

SECTION 2. PROJECT OF PRECINCTS (POPs). – For the 2026 BSKE, the OEOs are required to prepare three (3) POPs for the Barangay Election, SK Election and Merged POP.

Barangay POP is composed of voters who are 18 years old and above while SK POP is composed of voters who are 15 to 30 years old⁷. Merged POP refers to the Barangay and SK POPs combined together to form one (1) POP.

SECTION 3. POP TO BE SUBMITTED TO ELECTION AND BARANGAY AFFAIRS DEPARTMENT (EBAD). - For purposes of verification, only **Merged POPs** shall be submitted to the EBAD. The separate Barangay and SK POPs shall be used only as guides by the OEOs in preparing the Merged POP.

ARTICLE II

CLUSTERING OF ESTABLISHED PRECINCTS

SECTION 1. GUIDELINES IN THE CLUSTERING OF ESTABLISHED PRECINCTS. - In the clustering of established precincts for the 2026 BSKE, the following shall be observed:

- a. Only established precincts (original/mother and/or spin-off/daughter) belonging to the **same barangay** and located in the **same voting center** shall be clustered together;
- b. The original/mother established precinct and its spin-off/daughter established precinct/s shall, **as far as practicable**, be clustered together;
- c. The territories of the mother/original established precincts to be clustered together shall, as far as practicable, be contiguous and compact;
- d. **Each clustered precinct in the Barangay POP as well as in the SK POP shall be formed from one or more established precincts,**

³ AN ACT INTRODUCING ADDITIONAL REFORMS IN THE ELECTORAL SYSTEM AND FOR OTHER PURPOSES

⁴ AN ACT AUTHORIZING THE COMMISSION ON ELECTIONS TO USE AN AUTOMATED ELECTION SYSTEM IN THE MAY 11, 1998 NATIONAL OR LOCAL ELECTIONS AND IN SUBSEQUENT NATIONAL AND LOCAL ELECTORAL EXERCISES, PROVIDING FUNDS THEREFOR AND FOR OTHER PURPOSES

⁵ Section 3 (j), Rep. Act No. 8189 (The Voter's Registration Act of 1996)

⁶ Section 5, Rep. Act No. 8189

⁷ Chapter II, Section 4, Republic Act No. 10742

provided that the total number of voters shall not exceed four hundred (400);

- e. **Each clustered precinct in the Merged POP (Barangay and SK) shall be formed from one or more established precincts, provided that the total number of voters shall not exceed eight hundred (800);**
- f. Each established precinct must strictly follow the provision of Section 6, Rep. Act No. 8189, which partly states that. "Every barangay *shall have at least one (1) precinct. Each precinct, shall have no more than two hundred (200) voters and shall comprise contiguous and compact territories.*
 - a) *A precinct shall be allowed to have less than 200 registered voters under the following conditions:*
 - 1) *As soon as the 200-limit for every precinct has been reached, a spin-off or daughter precinct shall be created automatically by the Commission to accommodate voters residing within the territorial jurisdiction of the original precinct. Thereafter, a separate list of new voters shall be prepared by the Election Officer; and*
 - 2) *An island or group of islands with less than two hundred (200) voters may comprise one (1) original precinct."*
- g. Each precinct in a cluster shall retain its individual precinct number, Election Day Computerized Voter's List (EDCVL), Precinct Computerized Voter's List (PCVL) and Book of Voters;
- h. Clustering of established precincts shall, as far practicable, **be uniform or evenly done**, to ensure that the voters shall be fairly distributed among the clustered precincts, resulting to equitable load among the EBs; and
- i. The foregoing guidelines shall be without prejudice to the clustering of established precincts assigned in Accessible Polling Places (APPs) and IP precincts assigned in Separate Polling Places (SPPs) and Accessible Voting Centers (AVCs) to be adopted by the Vulnerable Sectors Office (VSO). In the absence, however, of such separate guidelines, the foregoing rules shall be applied.

SECTION 2. ADDITIONAL GUIDELINES FOR THE CLUSTERING OF SK ESTABLISHED PRECINCTS. – The following shall serve as additional guidelines for the clustering of SK established precincts:

- a. SK established precincts comprising registered voters aged Eighteen (18) to Thirty (30) years old who were extracted from the list of registered voters of the regular precincts for the Barangay Election **shall be clustered or grouped with the latter as counterpart precincts.**

The counterpart clustering is necessary to ensure that the extracted SK voters shall cast their ballots for both the Barangay and SK Elections only in one (1) polling place, thus preventing confusion and inconvenience on the part of the voters who would otherwise have to proceed to another polling place to vote for the Barangay or SK Election, as the case may be.

For guidance, please refer to the example below:

Established Precinct and No. of Voters in Barangay POP (A)	Clustered Precinct with No. of Voters in Barangay POP (Unli 400) (B)	Counterpart Established Precinct in the SK POP Comprise of Extracted 18- to 30-Year-Old Voters from the Barangay POP (C)	Counterpart Clustered Precinct in the SK POP with No. of Extracted Voters (Unli 400) (D)	Clustered Precinct in the Merged POP (Barangay and SK) with No. of Voters (Unli 800) (E)
0001A with 150 voters	400 voters (0001A – 150 + 0001B – 100 + 0001C- 150)	100 voters – SK1A	350 voters (SK1A – 100 + SK1B – 100 + SK1C – 150)	750 voters (400 - Barangay POP Clustered Precinct + 350 - SK POP)
0001B with 100 voters		100 voters – SK1B		
0001C with 150 voters		150 voters – SK1C		

- b. **All new voters, 15-17 years of age**, who are residing within the territory of the Barangay original/mother established precinct may be included in the **counterpart SK precinct** as long as the maximum number of 200 voter limit per established precinct as mentioned in Article II, Section 1 (f) is observed.

For reference, please see the table below:

Established Precinct and No. of Voters in Barangay POP (A)	Clustered Precinct with No. of Voters in Barangay POP (Unli 400) (B)	No. of Extracted 18- to 30-Year-Old Voters from the Barangay POP (C)	No. of new SK voters between 15 to 17 Years Old (D)	Counterpart Established Precinct with No. of Voters in SK POP (E)	Clustered Precinct in the SK POP with No. of Voters (Unli 400) (F)	Clustered Precinct in the Merged POP (Barangay and SK Elections) with No. of Voters (Unli 800) (G)
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0001A with 150 voters	400 voters (0001A – 150 , 0001B – 100 and 0001C– 150)	50	50	SK1A – 100 SK voters (50 extracted + 50 new SK voters)	350 SK voters (SK1A– 100 + SK1B – 100 voters + and SK1C – 150 voters)	750 voters (400 – Baranga y POP Clustere d Precinct + 350 – SK POP)
0001B with 100 voters		50	50	SK1B – 100 SK voters (50 extracted + 50 new SK voters)		
0001C with 150 voters		100	50	SK1C – 150 SK voters (100 extracted + 50 new SK voters)		

- c. New SK spin-off/daughter precincts may be created when there are more 15 - 17-year-old registered voters who can no longer be accommodated in the counterpart SK precinct.

SECTION 3. PRECINCT ASSIGNMENT OF REACTIVATED VOTERS. – All voters whose registration records have been reactivated may be assigned in a daughter/spin off precinct, if the original/mother precinct already reached the 200 voter-limit rule per established precinct.

SECTION 4. AUTHORITY OF THE COMMISSION. - The Commission shall have the authority to order the adjustment of the maximum number of registered voters per clustered precincts, as may be necessary, based on reasonable grounds.

SECTION 5. ONSITE POP VERIFICATION. – Onsite POP Verification Teams composed of personnel from the EBAD and the Information Technology Department (ITD) shall be deployed by the Commission to the Offices of the Provincial Election Supervisors (OPESs) to conduct verification of the POPs for the 2026 BSKE.

The Onsite POP Verification shall be conducted from **June 16, 2026 to July 6, 2026.**

SECTION 6. PURPOSE OF POP VERIFICATION. - POP verification is necessary in order to ensure:

- a. The preparation of accurate, updated, complete and final POPs nationwide;
- b. The deployment of sufficient number of official ballots, ballot boxes, election forms, supplies and paraphernalia;

- c. The safe, honest and orderly conduct of elections by providing correct clustering of precincts in all voting centers;
- d. That all voters are accounted for and that all voting centers are correct and accurate to prevent voters' disenfranchisement on election day; and
- e. Compliance with the clustering scheme herein provided and the 200 voter-limit rule per established precinct.

SECTION 7. SUBMISSION OF POPs BY THE OEOs. – All OEOs shall prepare and submit their final POPs (including amended/corrected POPs) to the EBAD personnel assigned to conduct Onsite Verification of POPs at the OPES within the period provided in Section 5 hereof.

The corresponding Voter’s Databases shall be submitted to the ITD counterpart personnel assigned to the Onsite Verification Teams.

SECTION 8. DEADLINE OF SUBMISSION OF POPs TO THE COMMISSION EN BANC. - The EBAD shall consolidate all the POPs and submit the Regional, Provincial and OEO Summaries thereof, reflecting the nationwide final electoral data (comprise of the total numbers of barangays, established precincts, clustered precincts, voters and voting centers) for the 2026 BSKE to the Commission *En Banc* **on or before July 20, 2026.**

PROPOSED TIMELINES FOR THE NOVEMBER 2, 2026 BARANGAY AND SANGGUNIANG KABATAAN ELECTIONS (2026 BSKE)	
ACTIVITIES	FOR THE 2026 BSKE
Last Day to File Request for Transfer/Change/Correction of Name/Address of Voting Center	May 18, 2026 (Monday)
Last ERB Hearing for the 2026 BSKE	June 1, 2026 (Monday)
Verification of QPRs and POPs and Submission of Final Databases to ITD	June 16, 2026 to July 6, 2026 (21 Days)
Submission of Nationwide Final Electoral Data to the Commission <i>En Banc</i>	July 20, 2026 (Monday)
Implementation of approved final electoral data to the Field Offices and All Departments/All Offices/ All working Committees of the Commission	July 27, 2026 (Monday)
Last Day to Conduct Inspection of Voting Centers by the OEOs	October 5, 2026 (Monday)

RESPONSIBILITIES OF ELECTION OFFICERS, PROVINCIAL ELECTION SUPERVISORS AND REGIONAL ELECTION DIRECTORS

SECTION 1. RESPONSIBILITIES OF ELECTION OFFICERS. – The EOs are mandated to conduct the initial verification of their POPs and Voter's Databases before submitting the same to the EBAD and ITD, respectively, during the Onsite Verification of POPs.

SECTION 2. RESPONSIBILITIES OF REGIONAL ELECTION DIRECTORS (REDs) AND PROVINCIAL ELECTION SUPERVISORS (PESs). – All REDs and PESs shall have the responsibility to closely monitor and supervise their respective EOs to ensure their strict observance to the provisions of this Resolution.

ARTICLE IV

PUBLICATION AND IMPLEMENTATION

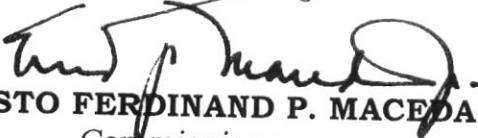
SECTION 1. PUBLICATION AND IMPLEMENTATION. – This Resolution shall take effect immediately upon approval by the Commission *En Banc*. The Education and Information Department (EID) is hereby directed to cause the widest dissemination of this Resolution and the posting of this Resolution on the official website of the Commission.

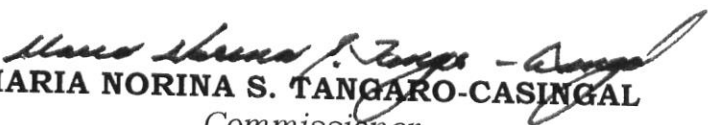
Let the Office of the Executive Director, Office of the Deputy Executive Director for Operations, Election and Barangay Affairs Department, Information Technology Department, Finance Services Department, Education and Information Department, Offices of Regional Election Directors, Offices of Provincial Election Supervisors and Offices of Election Officers implement this Resolution.

SO ORDERED.


GEORGE ERWIN M. GARCIA
Chairman


AIMEE P. FEROLINO
Commissioner


ERNESTO FERDINAND P. MACEDA, JR.
Commissioner


MARIA NORINA S. TANGARO-CASINGAL
Commissioner


REY E. BULAY
Commissioner


NELSON J. CELIS
Commissioner


NOLI R. PIPO
Commissioner

CERTIFICATION

APPROVED for publication on February 16, 2026.


CONSUELO B. DIOLA
Director IV

Office of the Commission Secretary

This Resolution can be verified at this number (02) 85272987; E-mail Address at comsec@comelec.gov.ph.